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### Peer review history for:

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#### Reviewer C: Round 1

**Date completed:** 12 February 2024

**Recommendation:** **Accept** / Revisions required / Resubmit for review / Decline

**Conflicts of interest:** None declared

Does the manuscript fall within the scope of SAJS?

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Yes/No

Does the manuscript contain sufficient novel and significant information to justify publication?

Yes/No

Do the Title and Abstract clearly and accurately reflect the content of the manuscript?

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Is the research problem significant and concisely stated?

Yes/No

Are the methods described comprehensively?

Yes/No

Is the statistical treatment appropriate?

Yes/No/Not applicable/Not qualified to judge

Do you believe somebody with more methodological expertise in the area of this study than you have needs to review this?

Yes/No

If yes, can you suggest the type of expertise needed.

I cannot check the economics on this, though I didn't pick up glaring issues upon my brief read-through. I can only comment from an ecological perspective.

Are the interpretations and conclusions justified by the research results?

Yes/Partly/No

Please rate the manuscript on overall contribution to the field

Excellent/Good/Average/Below average/Poor

Please rate the manuscript on language, grammar and tone

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The number of tables in the manuscript is

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The number of figures in the manuscript is

Too few/**Adequate**/Too many/Not applicable

Is the supplementary material relevant and separated appropriately from the main document?

Yes/No/**Not applicable**

Please rate the manuscript on overall quality

**Excellent**/Good/Average/Below average/Poor

Is appropriate and adequate reference made to other work in the field?

Yes/**No**

Is it stated that ethical approval was granted by an institutional ethics committee for studies involving human subjects and non-human vertebrates?

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**Comments to the Author:**

This is a fantastic contribution. I only have a couple of minor comments that I hope the authors can include, such as some missing relevant references, expressing the limitations of NIAPS and briefly listing the best practices that should be considered for IAP clearing, especially sustainable funding.

*[See Appendix 1 for Reviewer C's comments made directly on the manuscript]*

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### **Author response to Reviewer C: Round 1**

This is a fantastic contribution. I only have a couple of minor comments that I hope the authors can include, such as:

1. Some missing relevant references,
2. Expressing the limitations of NIAPS and,

Briefly listing the best practices that should be considered for IAP clearing, especially sustainable funding.

AUTHOR:

1. Added the following references:
  - a. Rebelo et al. 2021
  - b. Holden et al. (2022)
  - c. Updated du Plessis et al. (2024), which is now published.
2. Noted NIAPs has its limitations and referred reader to Preston paper for more detail on this.
3. Have added to line 318 in discussion...."following best practice guidelines for IAP clearing".

Spelling error uMgeni?

AUTHOR: uMgeni and Mgeni are used interchangeably in the literature and reconciliation reports. "Mgeni" is used to describe the system, while "uMgeni" Water is the name of the water service provider.

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### **Reviewer E: Round 1**

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# Viability of investing in ecological infrastructure in South Africa's water supply areas

Running head: Viability of investing in ecological infrastructure

## Abstract

There is increasing understanding of the role that ecological infrastructure (EI) – natural ecosystems that provide important services and save on built infrastructure costs - can have in ensuring the security of water supply, particularly in water scarce areas. In general, however, there has been insufficient action to prevent or reverse the degradation of ecosystems in water supply areas. This becomes increasingly problematic as water demands grow and where rainfall is affected by climate change. In South Africa, one of the main threats to water supply is the proliferation of woody invasive alien plants (IAPs) which significantly reduce streamflow and water yields. This study analysed the viability of investing in EI through IAP clearing by comparing the costs and effects on water yields with those of planned built infrastructure interventions designed to meet increasing water demands in the medium to long term in all of South Africa's water supply areas. The estimated water savings achieved by clearing IAPs from catchment areas of existing bulk water infrastructure was approximately 24% of what would be gained by implementing all built infrastructure interventions by 2050. This suggests that IAP clearing be implemented ahead of built infrastructure interventions to delay these costs as well as to protect the existing built infrastructure investments.

**Keywords:** ecological infrastructure, invasive alien plants, water security, ecosystem health, cost-effectiveness analysis

## Significance

- IAP clearing in South Africa's water supply systems could lead to a total estimated streamflow gain of 1595 million m<sup>3</sup> and a yield gain of 997 million m<sup>3</sup> by 2050, equivalent to a quarter of the yield gains through implementation of built infrastructure interventions over the same time period.
- IAP clearing was more cost-effective than built infrastructure interventions in all water supply systems, except one, the Orange River System.

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- These findings add to the growing body of literature that advocates for EI investments to secure hydrological ecosystem services.

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## Introduction

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Water security is becoming increasingly important globally, especially in regions that already experience water scarcity in relation to increasing human demands due to low or declining rainfall and/or inadequate water supply infrastructure (1). South Africa is a water scarce country where these problems are exacerbated by the degradation and pollution of its surface water catchment areas. Catchment degradation takes the form of invasion by woody alien plants, indigenous bush encroachment and the loss of vegetative cover (hereafter referred to as desertification), with the first two reducing stream flows and the latter increasing the rates of sedimentation in reservoirs.

As is the case in most parts of the world, water security in South Africa has been addressed almost entirely through the planning and construction of water supply infrastructure, including sophisticated interlinked systems of reservoirs and inter-basin transfer schemes (2). However, there is increasing evidence that it would be more efficient to integrate catchment conservation actions into water sector investment planning. Indeed, a large body of research has shown that reducing the extent of IAPs can have significant impacts on stream flow and reservoir yields in South Africa (3–6), and there is growing evidence of the benefits of addressing bush encroachment and desertification (7). Many studies have now shown that undertaking restoration and conservation measures in catchment areas not only has a positive return on investment and but can be cost-effective in meeting water security goals (8–12).

This kind of evidence has led to the idea of solving what were traditionally engineering problems using “nature-based solutions” (NbS) and is gaining traction globally. The idea came fairly late as the impacts of people on the environment only started to become apparent in the 1960s (13) and only reached the scales that attracted more widespread attention once their exponential trajectory started having measurable impacts at significant scales. In South Africa concerns about the impacts of catchment degradation on water supply started emerging after catchment degradation had become so widespread that the impacts on water supply were irrefutable, leading to the emergence of Working for Water (WfW) and other government-funded land restoration programmes in the 1990s (14,15). Widespread problems of this nature that affect food and water security have led to the declaration of 2021-2030 as the “UN Decade on Ecosystem Restoration” to encourage global efforts towards restoring ecosystems (16) and signatories to the UNFCCC have agreed to work towards achieving Land Degradation Neutrality by 2030 to reverse or offset the extensive degradation that has taken place since 2000 (17).

Natural ecosystems of catchment areas that are critical in that their degradation would have significant impact on the cost of water supply can be referred to as “ecological infrastructure”

missing critical literature here. see: Rebelo et al. 2021 -Benefits of water-related EI investments Holden et al. 2022 -Nature-based solutions in mountain catchments reduce impact of anthropogenic climate change on drought streamflow

71 (EI), as they provide important services that reduce the costs of built infrastructure (10,18). In  
72 the context of water security, protecting these ecosystems helps to maintain the overall  
73 quantity and quality of stream flows and also helps to reduce the seasonal variability in flows  
74 (19–23). This saves on built infrastructure costs, such as water storage, flood mitigation  
75 measures and water treatment costs. Where water security is also threatened by climate  
76 change, the restoration and protection of EI can also be regarded as ecosystem-based  
77 adaptation (EbA).

78 There is a growing call for ‘investing in EI’ as a means to ensure the longevity and most efficient  
79 use of existing built infrastructure, towards securing a resilient, reliable water supply. Apart  
80 from addressing the primary goal of water security, EI investments also come with a range of  
81 co-benefits from securing non-hydrological services that benefit society (15).

82 The lack of investment in EI is often due to a lack of information (18,24). Indeed, there is little  
83 information on the extent to which investing in EI for water security is viable, and where such  
84 investments should be prioritised in South Africa. Decision-makers require sound evidence of  
85 the feasibility and likelihood of maximising return-on-investment for an intervention before they  
86 are willing to invest. To this end, our study aimed to determine the cost effectiveness of  
87 investing in the clearing and long-term control of IAPs to secure water supply in relation to that  
88 of planned built infrastructure for each of South Africa’s main water supply systems that serve  
89 the country’s major population centres, and how they vary in terms of their rainfall, IAP  
90 infestation and their plans for meeting future demands. Our analysis suggests that for nearly  
91 all water supply systems, such investments would be comparatively cost-effective and should  
92 be introduced ahead of costly engineering projects.

93

## 94 **Data and Methods**

### 95 **Study area**

96 The analysis was carried out for each of South Africa’s eleven major water supply systems  
97 (WSSs). These systems include reservoirs (as well as the surface and underground water  
98 source areas), water treatment works and reticulation networks that are managed by water  
99 service providers (WSPs - semi-autonomous parastatal water boards or metropolitan  
100 municipalities in the case of City of Cape Town and Nelson Mandela Bay) to supply a defined  
101 set of urban and rural communities. These WSPs sell bulk water to municipalities or directly  
102 to water users, and are expected to invest in the management, maintenance and  
103 augmentation of these systems with some assistance from the national Department of Water  
104 and Sanitation (DWS).

105

106 Water supply systems are an appropriate unit of analysis since they are the scale at which  
107 South Africa's DWS undertakes its water supply infrastructure planning through 'reconciliation  
108 strategy studies'. These studies estimate the water demand trajectory and lay out plans for a  
109 series of (usually built) infrastructure investments to meet demands over time as they grow  
110 with the population. Within each water supply system, our focus was on the catchment areas  
111 of the main existing surface water supply reservoirs (large dams), as being the EI of interest.

112

### 113 **Delineating dam catchment areas**

114 The analysis was limited to catchment areas that currently feed bulk water supply dams. This  
115 scale was considered the most relevant and comparable to those of built infrastructure  
116 interventions.

117 A sub-dataset of South Africa's large dams was created using the South African National  
118 Committee on Large Dams (SANCOLD) 'South African Register of Large Dams' dataset (25)  
119 to include only large dams (wall height 5-15 m; capacity >3 million m<sup>3</sup>) either owned and  
120 managed by the relevant WSPs or owned by DWS but managed by the relevant WSPs.  
121 Catchment areas of the large dams were then delineated using ArcGIS software's 'Watershed'  
122 tool (ArcMap version 10.4.1). Subsequently, the dam catchment areas were subdivided into  
123 quaternary catchment areas using the South African quaternary catchment data (26).

124

I think it would be appropriate to comment on  
the serious limitations of NIAPS here.  
Understanding these are the only data that can  
be used.

### 125 **Extent of IAP coverage in catchment areas**

126 The National Invasive Alien Plant Survey (NIAPS) dataset (27) was used to estimate the  
127 extent of IAP coverage in each of the large dam catchment areas. This study focused on  
128 gums (*Eucalyptus spp.*), pines (*Pinus spp.*) and wattles (*Acacia spp.*) as the three most  
129 dominant, thirsty invaders in South Africa. A logistic population growth model (**Equation 1**)  
130 was applied to the NIAPS 2010 data to estimate current and future IAP coverage in 2022  
131 and in 2050 in each quaternary catchment:

$$132 \quad \frac{dp}{dt} = kP_{t-1} \left(1 - \frac{P_t}{K}\right)$$

**Eq. 1**

133 whereby  $k$  is the growth rate,  $P$  is the population size,  $t$  is the relevant time step, and  $K$  is the  
134 carrying capacity. The carrying capacity was considered a measure of 'invadable land', or the  
135 land area suitably available for infestation. This was calculated per quaternary catchment  
136 using the South African National Land-Cover dataset (SANLC) 2020 (28). It was assumed that

137 invadable area included all land that was not classified as “built-up”, “cultivated”, “mines and  
138 quarries”, or “waterbodies”. The spread of IAPs is largely determined by the rate at which the  
139 species under consideration can reproduce. The literature presents a wide range of spread  
140 rates for gums, pines and wattles, ranging from 2.6% per annum for wattle (29) to 15.6% per  
141 annum for pine (30). Therefore, a more general spread rate of 7.5% per annum was applied  
142 to all three types of IAP species to account for the broad range of spread rates found in the  
143 literature.

144

## 145 **Cost-effectiveness analysis**

### 146 **Overview**

147 To derive the costs of interventions for catchment restoration (i.e., IAP clearing), information  
148 was gathered from literature that addressed the spread of IAPs (5,7,31) and methods of  
149 calculating estimates of the cost to clear IAPs per hectare. Similarly, all information pertaining  
150 to built infrastructure interventions was retrieved from reports published by DWS, who provide  
151 access to reconciliation strategy studies for bulk water supply augmentation options for each  
152 water supply system in South Africa. These reports included relevant cost and yield  
153 information.

154 Unit reference values (URVs) can be used as a direct measure of the benefits derived from  
155 water resource interventions and are commonly used to assess the feasibility of projects in  
156 the water supply sector (32). This is done by calculating the cost per cubic meter of water over  
157 the lifetime of the project. URVs were used as a measure to compare the financial costs and  
158 benefits (additional water gain) derived from EI and built infrastructure interventions in this  
159 study. All analyses assumed that interventions would be implemented in 2022 and were  
160 evaluated up to 2050, assuming a 28-year project lifespan for IAP clearing and management.

161

### 162 **Assessment of planned infrastructure development**

163 Each of the study focus regions are depicted in **Figure**<sup>number?</sup>. To determine the planned sequence  
164 of infrastructure development per water supply system, each of the relevant reconciliation  
165 strategies were analysed. Only the interventions planned to take place between 2022 and  
166 2050 were considered. Yield gains and URVs for each water supply option were then extracted  
167 directly from the reconciliation strategy reports. Where cost and URV information was not  
168 available for a given intervention, a representative URV based on the average of similar  
169 interventions in other water supply systems was used. Taking inflation into account, the URVs  
170 of each intervention were reported in 2022 Rands.



171 **Costs of clearing IAPs**

172 Cost estimates for clearing IAPs in South Africa were based on person-day estimates provided  
173 by the Working for Water (WfW) programme. Person-day estimates are derived from data  
174 collected over the lifespan of the WfW programme and are based on the costs to clear different  
175 groups and age classes of IAPs in riparian and landscape settings using different treatment  
176 methods over time (7). Regression models (**Table 1**) were used to calculate the person-day  
177 estimates required to clear one hectare of gum, pine and wattle. The cost to clear IAPs in 2022  
178 was estimated to be R500/ha.

179 Based on the person-day estimates and the cost to clear one condensed hectare (c.ha) of  
180 infested land, the cost of initial and follow up clearing events for gums, pines and wattles was  
181 calculated for each relevant quaternary catchment. It was assumed that the first two follow up  
182 clearing events would take place in three-year intervals after the initial clear in 2022 and every  
183 six years thereafter until 2050. A discount rate of 8% was used to determine the present value  
184 of costs over the time period. Investment in clearing IAPs is considered inefficient at densities  
185 below 5% so a threshold was applied to the base year (2022) whereby all quaternary  
186 catchments with an IAP infestation of less than 5% were excluded from the cost model.

187

188 **Calculating URV's for IAP clearing**

189 The URV for securing water supply through clearing IAPs is derived by dividing the total  
190 present value of costs ( $PV_c$ ) by the present value of water supplied ( $PV_w$ ) as shown in  
191 **Equation 2**. The total  $PV_c$  to clear IAPs from an area is the sum of initial and follow up  $PV_c$   
192 costs. The initial  $PV_c$  is the product of the number of person-days required to clear IAPs in the  
193 first year and the cost to clear one condensed hectare of infested land, while the  $PV_c$  of one  
194 follow up event is the product of the number of person-days required to clear IAPs in a follow  
195 up event and the cost to clear one condensed hectare of infested land.

196 
$$URV (R/m^3) = \frac{PV_c}{PV_w} \qquad \text{Eq. 2}$$

197 The  $PV_w$  is based on the quantity of water gained if IAPs are removed from catchment areas  
198 by 2050. To determine this, estimates of streamflow reduction as a result of IAPs were  
199 extracted at the primary catchment level (5). A factor to represent the amount of water used  
200 by IAPs per unit area was calculated for all primary catchments and then applied to each  
201 relevant quaternary catchment. The gain in streamflow was then converted into a gain in yield  
202 by applying a ratio between water flow and yield based on Cullis et al. (33), who estimated  
203 changes in yield due to IAPs in all of South Africa's major water management areas. The  
204 relevant streamflow to yield ratio was applied to each quaternary catchment according to the

205 water management area within which it is located. This was calculated for the period between  
206 2022 and 2050 using **Equation 3**, where  $W_t$  is the quantity of water at year  $t$ , and  $r$  is the  
207 discount rate.

$$208 \quad PV_w = \sum \left( \frac{W_t}{(1+r)^t} \right) \quad \text{Eq. 3}$$

209

210

## Results

### 211 Catchment areas

212 The dataset consisted of 64 quaternary catchments with a combined catchment area of  
213 approximately 230 500 km<sup>2</sup> (**Figure 2**). The Integrated Vaal River System has the largest  
214 catchment area covering 46.9% of this, and the Western Cape Water Supply System the  
215 smallest covering <1%.

216

### 217 Extent and spread of IAPs

218 IAP coverage in 2022 was estimated to be approximately 623 000 c.ha, which covered 2.7%  
219 of all catchment areas combined. By 2050, at a spread rate of 7.5%, it was estimated to  
220 quadruple to 2.5 million c.ha, or 10.9% of catchment areas, without clearing interventions. The  
221 Amatole WSS had the highest percentage area of IAP coverage in both 2022 (22%) and 2050  
222 (58%; **Figure 3**). Conversely, the Orange River System was estimated to have the lowest  
223 percentage area of infestation in both 2022 (0.3%) and 2050 (1.6%).

224 Overall, gum and wattle were more prolific than pine in most water catchment areas. Wattle  
225 was shown to have the most drastic spread by 2050, having the highest average coverage  
226 (9.5%) between all three species. The Amatole WSS's high percentage of invaded area was  
227 dominated by wattle infestation, covering 29.3% of the water supply system's total catchment  
228 area by 2050.

229

### 230 Cost-effectiveness analysis

231 The Integrated Vaal River System was estimated to have the greatest number of condensed  
232 hectares infested with IAPs by 2050 (approximately 922 000 c.ha; **Table 2**), resulting in the  
233 highest  $PV_c$  to remove them (R4.7 billion), while the Luvuvhu-Letaba WSS had the lowest  
234 number of condensed hectares (approximately 25 000 c.ha), requiring the lowest allocation of  
235 investment for IAP removal (R71.8 million).

236 Across all 11 water supply systems considered, a total of 52 planned water supply projects  
237 were specified in the relevant reconciliation strategy studies between 2022 and 2050.  
238 Combined, planned built infrastructure interventions would result in yield gains of  
239 approximately 4 173 million m<sup>3</sup>/a. On the other hand, the amount of water that could be gained  
240 by removing IAPs from bulk water supply catchment areas increased exponentially between  
241 2022 and 2050, resulting in a streamflow increase of about 1 595 million m<sup>3</sup> and an increased  
242 yield of about 997 million m<sup>3</sup> (**Table 2**), equating to approximately 24% of the amount of water  
243 that could be gained through implementation of built infrastructure interventions in the same  
244 time frame.

245 When the URVs and yield gains of IAP clearing are compared with that of planned built  
246 infrastructure developments, it becomes clear that IAP clearing is a cost-effective intervention  
247 for securing water supply. IAP clearing was the most cost-effective water supply option for all  
248 water supply systems except for the Orange River System, which showed relatively low water  
249 gains for the associated URV (**Figure 4**). Overall, IAP clearing was the most cost-effective  
250 augmentation option.

251 The URVs for built infrastructure ranged from R0.48/m<sup>3</sup> for the new Violsdrift Dam  
252 augmentation project in the Orange River System (34) to R44.36/m<sup>3</sup> for the Zambezi River  
253 transfer scheme in the Crocodile West WSS (35), while the URVs for IAP clearing ranged from  
254 R0.79/m<sup>3</sup> for the Western Cape WSS to R7.18/m<sup>3</sup> for the Crocodile West WSS (**Table 3**). All  
255 URVs for IAP clearing were lower than that of built infrastructure interventions, except for the  
256 Orange River System which had low levels of IAP invasion and planned built infrastructure  
257 interventions that would produce a significant amount of water.

258

## 259 **Discussion**

260 There is growing awareness of the important role of both ecological and built infrastructure in  
261 achieving economic growth and development in terms of water security. However, degradation  
262 of EI is resulting in the loss of valuable hydrological ecosystem services that not only affect  
263 human well-being but also increase the costs of water supply. Investing in restoration and  
264 conservation of catchment areas can effectively support existing built infrastructure and delays  
265 the need for more expensive engineered solutions. This not only reduces costs over the long-  
266 term, but also generates a range of co-benefits. However, the potential of nature-based  
267 solutions to deliver on intended benefits continues to be questioned due to concerns over the  
268 lack of scientific evidence (36–38).

269

270 This study has shown that securing hydrological ecosystem services through catchment  
271 restoration is cost-effective and should be considered as a priority action for achieving water  
272 security in South Africa. Broadly, the yield gained (997 million m<sup>3</sup>) from clearing IAPs from  
273 South Africa's key water supply areas equates to approximately 19% of the capacity of the  
274 Gariep Dam, the largest dam in South Africa. Of all the 11 water supply systems analysed,  
275 only IAP clearing in the Orange River System was less cost-effective than planned built  
276 infrastructure options. This can be explained by the low levels of estimated invasion in this  
277 water supply area, so removal of IAPs would not result in a significant gain in additional water  
278 when compared to the built alternatives which had significantly higher yields.

279 This study's findings concur with many other studies in South Africa that have shown that  
280 restoration measures can be cost-effective in securing hydrological ecosystem services.  
281 However, most of these have been conducted at a smaller scale, focusing on single quaternary  
282 catchments, and have compared URVs of IAP clearing usually with the URVs of dam  
283 construction. Clearing IAPs was found to be a cost-effective intervention in a quaternary  
284 catchment of the Olifants River with a URV of R1.44/m<sup>3</sup>, which compared favourably with a  
285 URV of R2.93/m<sup>3</sup> for the De Hoop dam (39). In a comparison between the uMngeni and  
286 Baviaanskloof-Tsitsikamma catchment areas, uMngeni had more severe levels of degradation  
287 which consequently resulted in a higher URV for restoration of EI (R2.50/m<sup>3</sup>) than the  
288 Baviaanskloof-Tsitsikamma (R1.17/m<sup>3</sup>) (9). In two quaternary catchments in Northern  
289 Zululand, IAP clearing was more economical than raising the wall of Hazelmere Dam, with a  
290 URV of R2.50/m<sup>3</sup> compared to R3.67/m<sup>3</sup> (40).

291 Investing in catchment restoration should be regarded as an attractive opportunity as built  
292 augmentation options become progressively more expensive due to 1) the cheaper  
293 interventions being implemented first (41), and 2), more costly maintenance due to the impacts  
294 of catchment degradation which shortens the projected lifespan of reservoirs and related  
295 infrastructure (9). Furthermore, investing in EI has numerous co-benefits, such as biodiversity  
296 gains, wildlife and flood risk reduction, reduced sediment mobilisation and the potential for  
297 business opportunities through value added products processed from cleared IAP biomass  
298 (7,10,15,40,42,43).

299 Given that water service providers, as the main beneficiaries of catchment restoration, stand  
300 to gain significantly from improvements in catchment health through cost savings, their  
301 apparent low willingness to invest in EI is concerning. Indeed, only one of the eleven water  
302 supply systems have formally acknowledged and actively incorporated catchment restoration  
303 as a key intervention in their planning and budgeting for securing water in the long-term, i.e.,  
304 as an intervention in the reconciliation water balance. IAP clearing is formerly included as a

305 prioritised augmentation option in the Western Cape WSS reconciliation strategy (44). The net  
306 URV of R1.20/m<sup>3</sup> outlined in the reconciliation strategy is slightly higher than the URV of  
307 R0.79/m<sup>3</sup> estimated in this study, but still significantly lower than the range of URVs  
308 determined for built infrastructure augmentation options in the WSS (R2.57-18.77/m<sup>3</sup>).

309 While other water reconciliation strategies, such as for the uMgeni WSS and Richards Bay  
310 WSS (45,46), acknowledge the importance of catchment restoration and the maintenance of  
311 EI, they did not quantify the additional yield that could be obtained from removing IAPs and  
312 do not explicitly account for it in reconciliation scenarios or water balances developed for the  
313 water supply system. The reason for this, stated in the KZN Coastal Reconciliation Strategy,  
314 is due to a “lack of quantifiable data” (45). In the Western Cape WSS there has been  
315 considerable research undertaken to assess the impact of IAPs on water supply which has  
316 provided the information needed to secure support and funding to undertake restoration  
317 activities in important water source areas. An outcome of this research has been the formation  
318 of the Greater Cape Town Water Fund (GCTWF), which since 2018, has successfully brought  
319 together and linked beneficiaries and stakeholders in pursuit of a common goal of securing  
320 water (47). The GCTWF operates at a large scale, focusing restoration efforts, particularly IAP  
321 clearing, in the catchments that feed the Western Cape WSS. These restoration efforts have  
322 been guided by scientific research that has determined priority areas for IAP clearing based  
323 on cost-effectiveness and return on investment (31,47). In developing the Business Case for  
324 the GCTWF, the URVs to clear IAPs ranged from R0.30/m<sup>3</sup> – R0.80/m<sup>3</sup> in the top seven priority  
325 sub-catchments (31). The URV for clearing IAPs in the Western Cape WSS determined in this  
326 study falls at the upper end of this range. The success of the GCTWF hinges on its ability as  
327 an independent entity to securely manage funds from multiple sources and undertake  
328 restoration activities effectively and efficiently. Recent research suggests that there is sufficient  
329 consumer surplus and potential to raise domestic water tariffs to cover the estimated costs  
330 required to restore catchment areas supplying water to some of these municipalities (48,49).

331 The results from this study provide evidence at scale that investing in EI is a cost-effective and  
332 worthwhile long-term option for all of South Africa’s water supply systems. However, given that  
333 state budgets remain the primary source of restoration funding in the country and are heavily  
334 constrained, catchment partnerships and water funds are most likely needed to succeed in  
335 leveraging the investment needed to restore these important catchments. The findings from  
336 this study provide useful information on the viability of EI for water security in South Africa.

337

338

## Conclusions

339 IAP clearing in catchment areas should be considered a formal intervention for securing future  
340 water supply alongside built infrastructure options in South Africa's water supply systems. IAP  
341 clearing would lead to a total estimated streamflow gain of 1595 million m<sup>3</sup> and a yield gain of  
342 997 million m<sup>3</sup> by 2050, equivalent to a quarter of the yield gains through implementation of  
343 built infrastructure interventions over the same time period. The URVs for built infrastructure  
344 ranged from R0.48/m<sup>3</sup> to R44.36/m<sup>3</sup>, while the URVs for IAP clearing ranged from R0.79/m<sup>3</sup>  
345 to R7.18/m<sup>3</sup>. All URVs for IAP clearing were lower than that of built infrastructure interventions,  
346 except for just one water supply system, the Orange River System. These findings add to the  
347 growing body of literature that advocates for EI investments to secure hydrological ecosystem  
348 services by showing that such approaches can be more cost-effective than built infrastructure  
349 development options. The findings should be used to leverage and prioritise investments in EI  
350 in South Africa and to encourage the initiation of new partnerships and funds for priority  
351 catchment areas.

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## Competing interests

354 We have no competing interests to declare.

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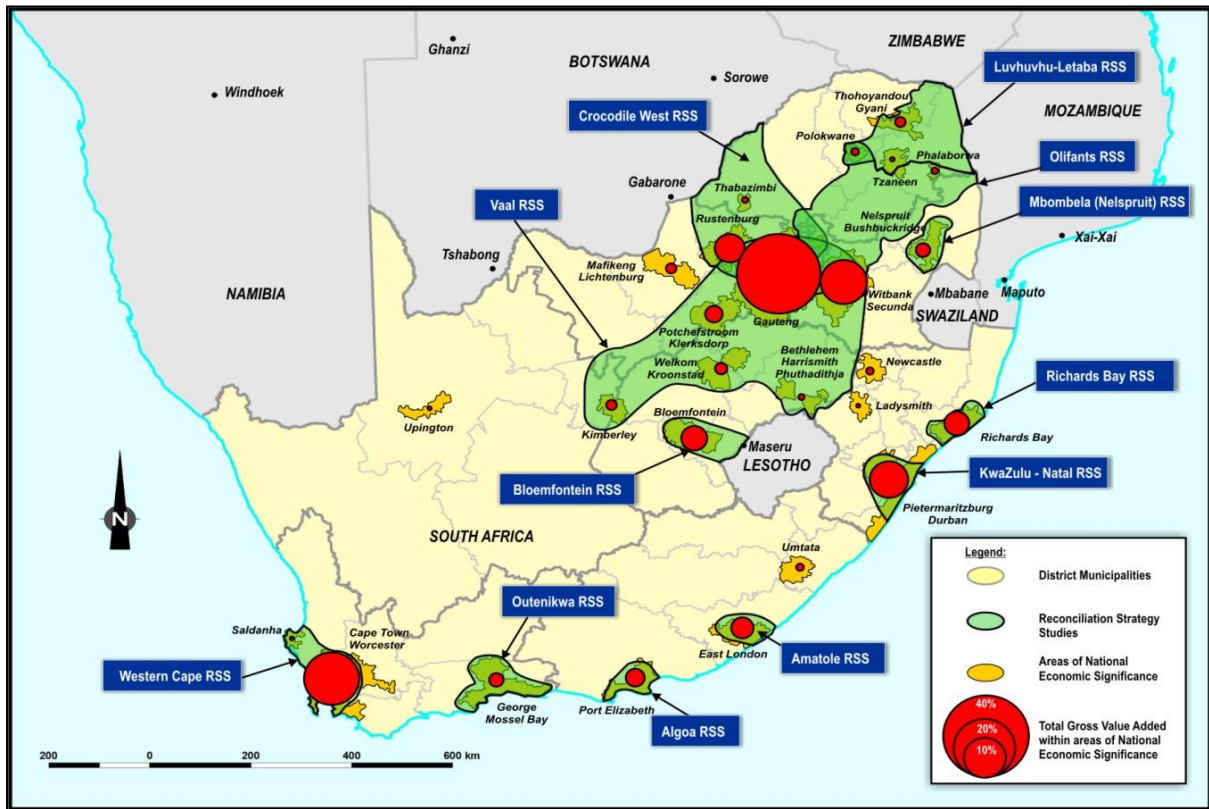
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524 Data available on request from authors.

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Figures and tables



528

529 **Figure 1.** The regions and scales of the twelve reconciliation strategy studies (RSS)  
 530 conducted and published by South Africa’s Department of Water and Sanitation (50).

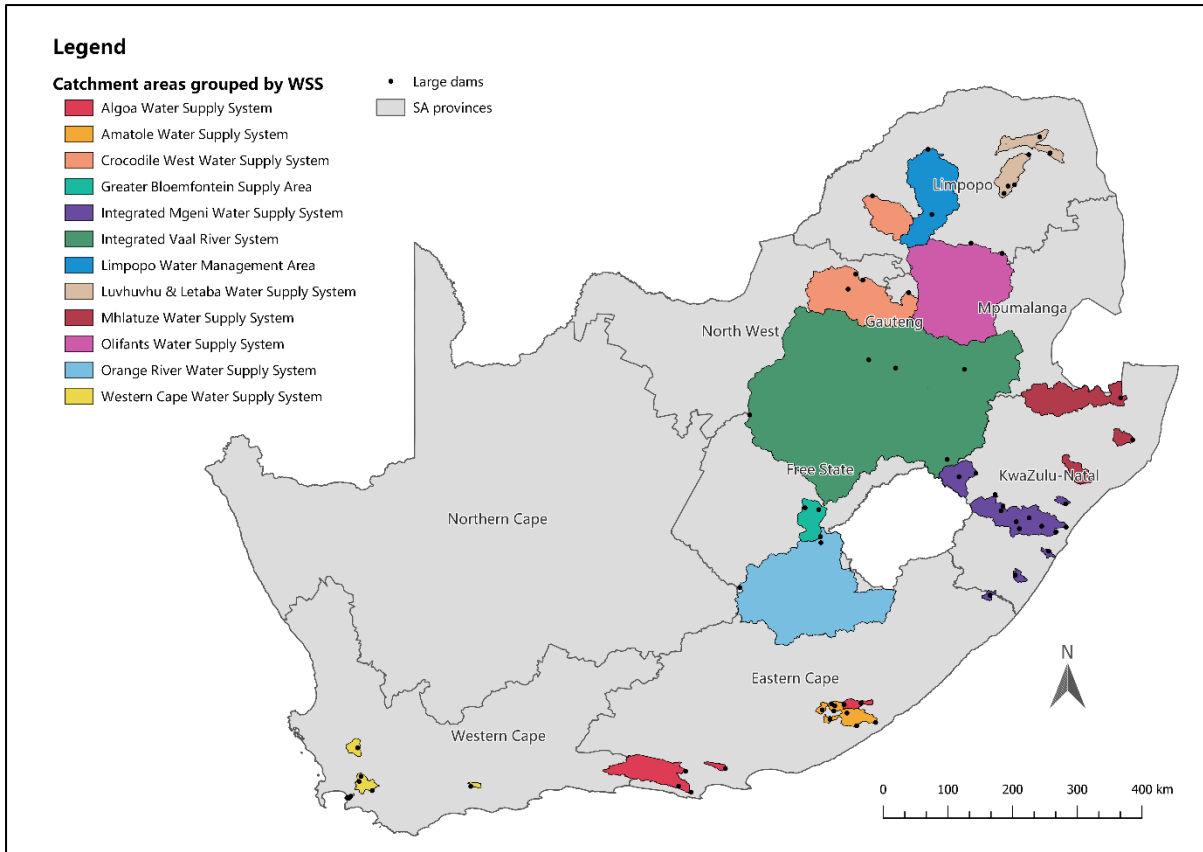
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532 **Table 1.** Regression models used to calculate the number of person-days required to clear  
 533 one hectare of gum, pine, and wattle species, where  $I_{ha}$  is the invadable hectares in the  
 534 relevant quaternary catchment, and  $x$  is the average percentage density per pixel (31).

Species	Initial clearing	Follow ups
Gums ( <i>Eucalyptus spp.</i> )	$I_{ha}(2.4254e^{0.028x})$	$I_{ha}(1.7074e^{0.1(0.028x)})$
Pines ( <i>Pinus spp.</i> )	$I_{ha}(2.0647e^{0.027x})$	$I_{ha}(1.6161e^{0.1(0.027x)})$
Wattles ( <i>Acacia spp.</i> )	$I_{ha}(2.0057e^{0.028x})$	$I_{ha}(0.2006e^{0.1(0.028x)})$

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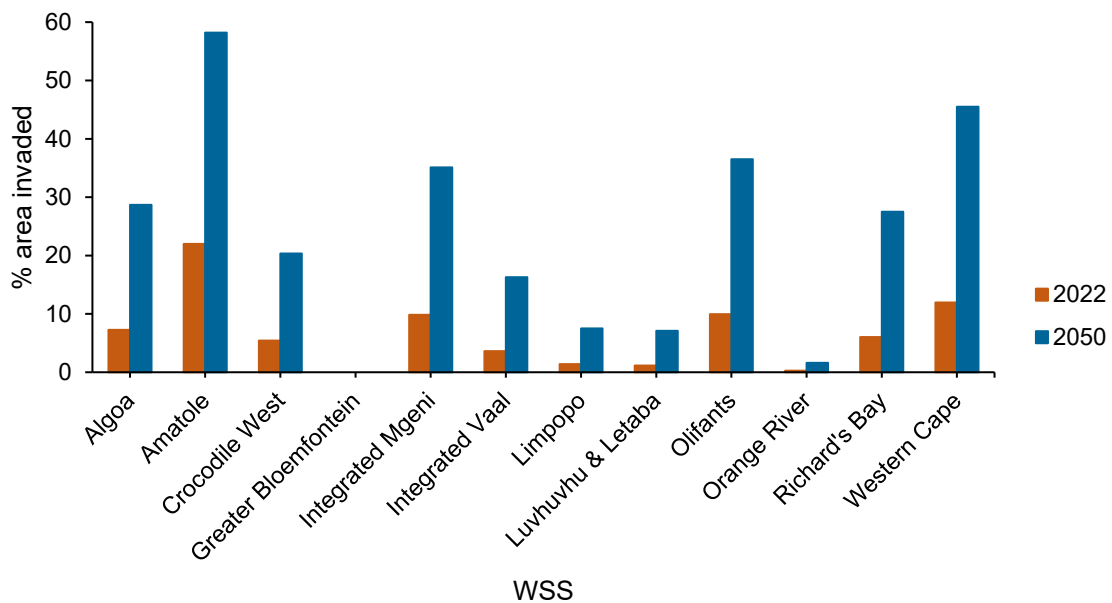
# Spelling error: uMngeni?



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537 **Figure 2.** Spatial distribution of dam catchment areas (coloured by WSS) included in the IAP  
 538 spread and cost-effectiveness analyses.

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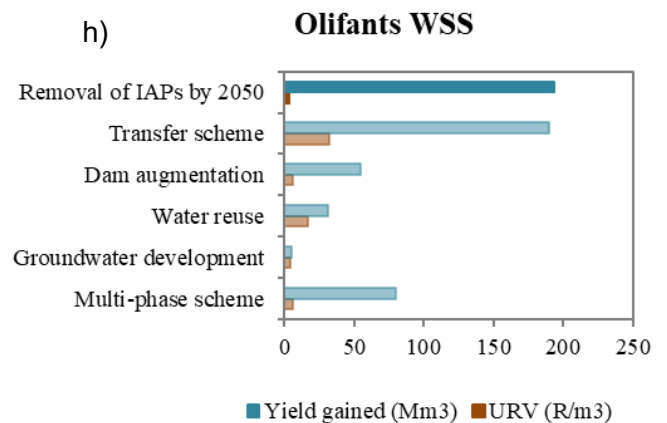
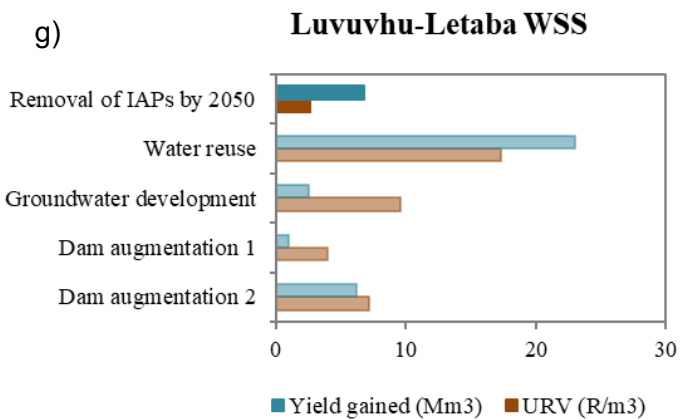
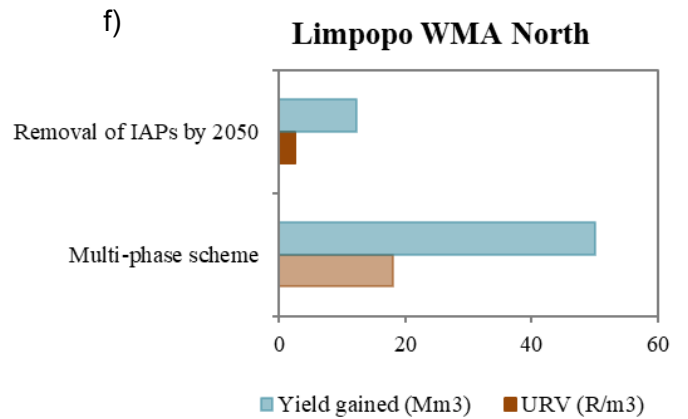
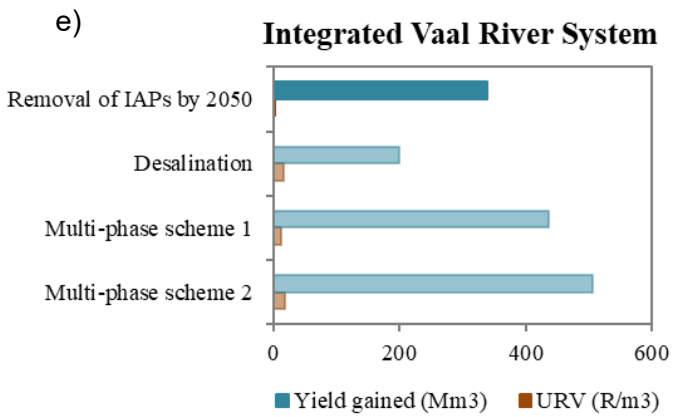
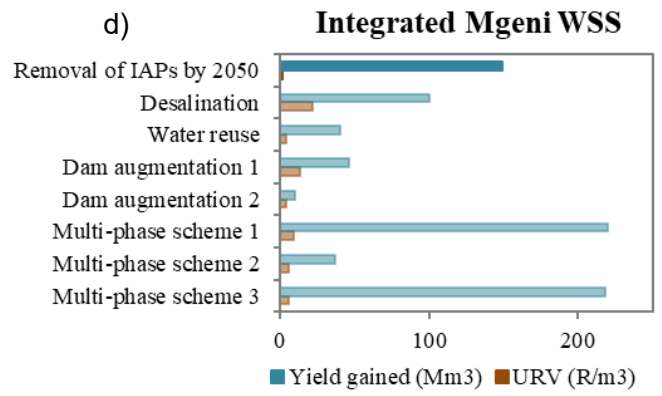
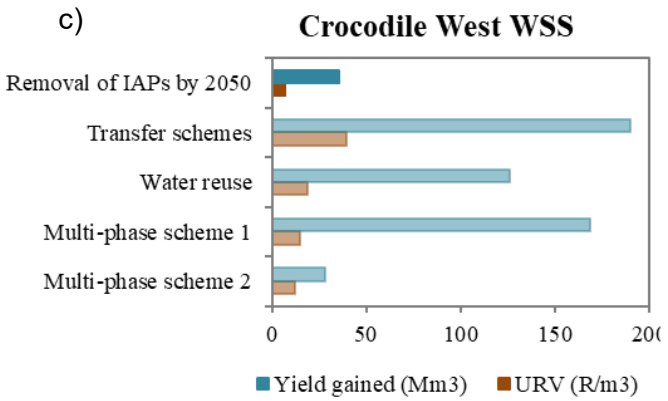
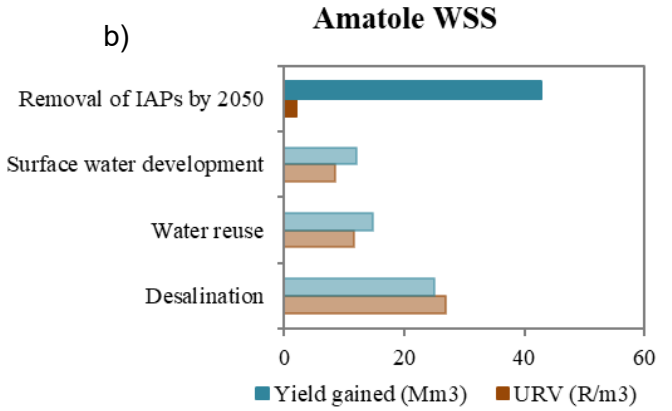
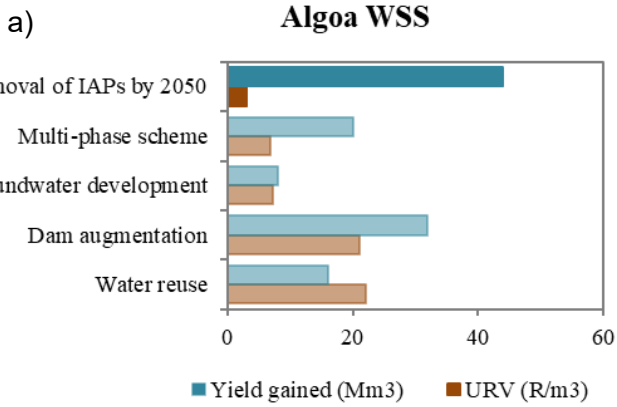
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541 **Figure 3.** Present (2022) and future (2050) percentage area of IAPs in each water supply  
 542 system.

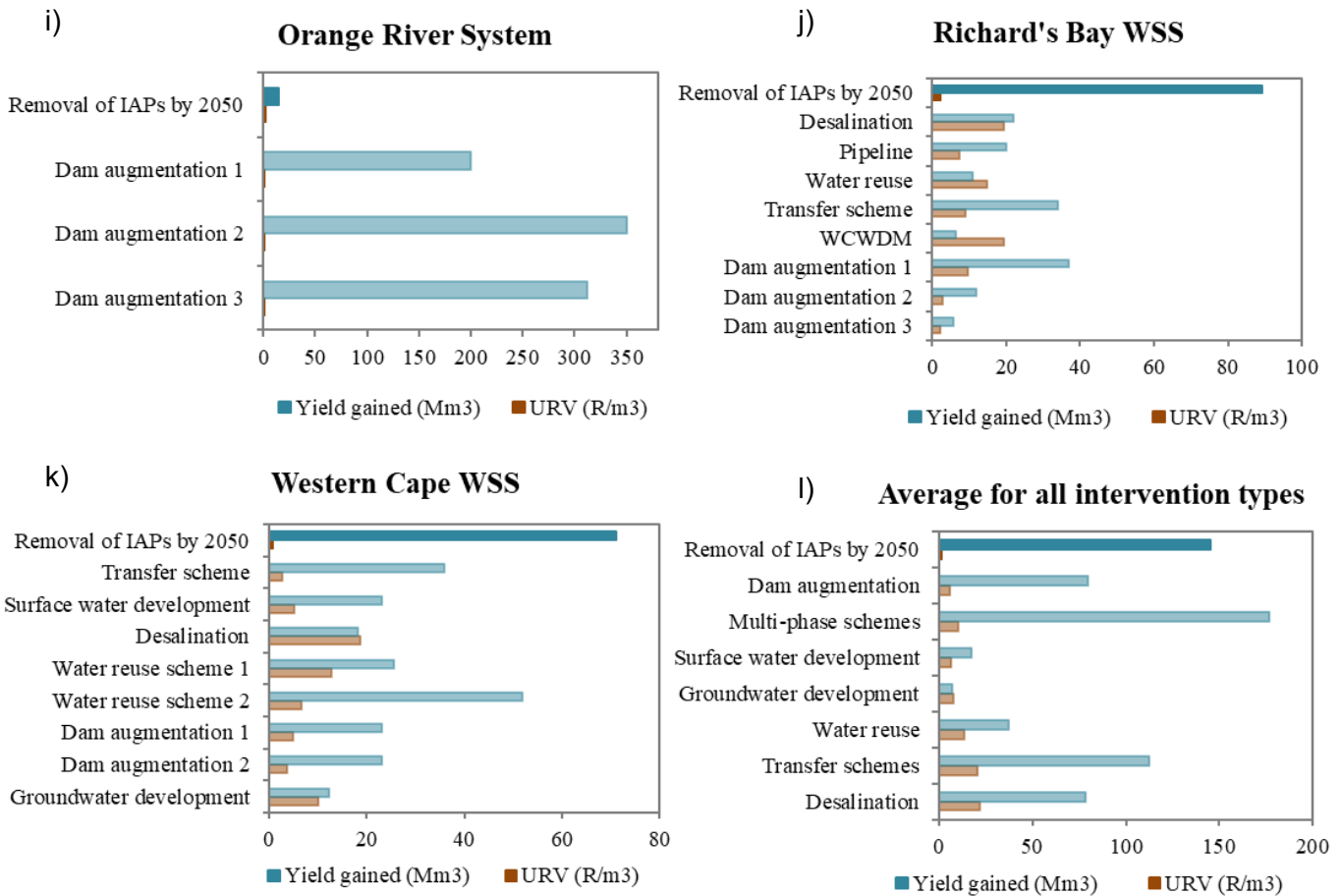
543 **Table 2.** The total condensed hectares (c.ha) that would be infested in 2050 if no clearing was  
 544 pursued, the water gained by 2050 with intervention and the present value (PV) in 2022 Rands  
 545 of the investment required to clear IAPs in existing bulk water supply infrastructure catchment  
 546 areas of each relevant water supply system between 2022 and 2050.

<b>WSS</b>	<b>Area infested by 2050 without intervention (c.ha)</b>	<b>Increase in streamflow by 2050 with intervention (million m<sup>3</sup>)</b>	<b>Increase in yield by 2050 with intervention (million m<sup>3</sup>)</b>	<b>PV of clearing costs (R millions)</b>
Algoa WSS	145 657	103.9	43.9	740.80
Amatole WSS	92 804	87.7	42.7	578.89
Crocodile West WSS	235 377	66.5	35.8	1 414.64
Integrated Mgeni WSS	227 610	303.9	148.9	1 231.66
Integrated Vaal River System	922 233	423.4	338.7	4 696.02
Limpopo WMA North	61 764	22.8	12.3	136.84
Luvuvhu-Letaba WSS	24 929	11.8	6.8	71.80
Olifants WSS	524 977	263.0	193.6	3 078.45
Orange River System	45 818	26.6	14.3	145.45
Richard's Bay WSS	188 057	180.4	89.2	889.88
Western Cape WSS	46 326	105.4	71.0	325.93
<b>Total</b>	<b>2 515 554</b>	<b>1 595.4</b>	<b>997.1</b>	<b>13 310</b>

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550 **Figure 4. (a-l)** Unit reference value (URV) and yield gained through implementation of  
 551 interventions for each water supply system, and **(g)** the average URV and yield gained per  
 552 intervention type across all water supply systems.

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562 **Table 3.** A summary of the overall extent of IAPs (% IAP coverage) within each water supply  
 563 system without intervention, as well as the unit reference values (URVs) associated with built  
 564 infrastructure and IAP clearing. URVs are reported in 2022 Rands.

WSS	% IAPs		Range of Built Infrastructure URVs (R/m <sup>3</sup> )	URV IAP clearing (R/m <sup>3</sup> )
	2022	2050		
Algoa WSS	7.26	28.68	6.77 – 25.62	2.99
Amatole WSS	22.00	58.22	8.46 – 28.66	1.97
Crocodile West WSS	5.43	20.35	12.38 – 44.36	7.18
Integrated Mgeni WSS	9.84	35.12	4.54 – 21.91	1.43
Integrated Vaal River System	3.61	16.30	11.80 – 17.61	2.78
Limpopo WMA North	1.40	7.50	*17.95	2.53
Luvuvhu-Letaba WSS	1.14	7.10	**3.98 – 17.32	2.60
Olifants WSS	9.96	36.51	4.50 – 31.92	2.82
Orange River System	0.27	1.61	0.48 – 0.84	2.45
Richard's Bay WSS	6.03	27.50	2.22 – 19.36	2.01
Western Cape WSS	11.97	45.49	2.57 – 18.77	0.79

565 \*Only one planned built infrastructure intervention.

566 \*\*Values based on the average URVs of similar projects due to deficient data.

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